

**SCHEME OF DEVELOPMENT OF PRIMITIVE TRIBAL GROUPS (PTGs)  
(With effect from 1<sup>st</sup> April 2008)**

**I Primitive Tribal Groups**

Among scheduled tribes, there are certain tribal communities who have declining or stagnant population, low level of literacy, pre-agricultural level of technology and are economically backward. 75 such groups in 17 States and 1 Union Territory have been identified and categorized as Primitive Tribal Groups (PTGs). States/UT-wise list of PTGs is at **Annexure**. Most of these groups are small in number, have not attained any significant level of social and economic progress and generally inhabit remote localities having poor infrastructure and administrative support. Therefore, they become the most vulnerable sections among the scheduled tribes and priority is required to be accorded for their protection, checking the declining trend of their population and their development. Such an approach may also strengthen the few MADA and such micro-projects in operation in our country.

**II Objective**

Since PTGs constitute the most vulnerable section among tribals and inhabit isolated, remote and difficult areas in small and scattered hamlets/habitats, the scheme aims at planning their socio-economic development in a holistic manner by adopting habitat development approach and intervening in all spheres of their social and economic life, so that the quality of life of PTGs is improved and a visible impact is made.

**III Scope**

The scheme will cover only the 75 identified Primitive Tribal Groups. The scheme is extremely flexible because it enables every State to focus on areas that they consider is relevant to their PTGs and their socio-cultural environment. Activities under it may include housing, land distribution, land development, agricultural development, cattle development, construction of link roads, installation of non-conventional sources of energy for lighting purpose, social security including Janshree Beema Yojana or any other innovative activity meant for the socio-economic development approach for the comprehensive socio-economic development of PTGs, more particularly for the PTGs who are nomadic in nature. Whether efforts should be made to bring nomadic PTGs to the settled mode of life, will be carefully addressed. The funds under this scheme would be made available only for those items/activities which are very crucial for the survival, protection and development of PTGs and are not specifically catered to by any other scheme of State or Central Government or by guidelines governing the utilization of funds under Special Central Assistance to Tribal Sub-Plan and Article 275(1) of the Constitution. The general principle of convergence of funds and functionaries will apply.

**IV Implementation of the scheme**

All the 17 State Governments and the Union Territory of A&N Island shall prepare a long term "Conservation-cum-Development (CCD) Plan" for each PTG of their State in

the format prescribed by the Ministry of Tribal Affairs. This CCD Plan will be prepared by the State Governments/UT Administration for a period of 5 years i.e. for entire Plan period on the basis of requirement assessed through Baseline Survey and submitted to Ministry of Tribal Affairs at the start of Plan period. The CCD Plan shall clearly indicate the annual provisions for each financial year and also the agency involved in implementation of that activity. While preparing the CCD Plan, the State Government/UT Administration shall also keep habitat/hamlet development approach in view, more particularly for the nomadic PTGs. The State Government/UT Administration shall ensure proportionate flow of financial resources for all PTGs found in their State and the activities shall be taken with a proper mix of interventions through the State/UT Government and NGOs. The duplication of intervention in same area shall be avoided. The delivery mechanism has to be strengthened through innovative plans and procedures.

The CCD Plan submitted by the State/UT shall be examined and approved for entire period of 5 years by an Expert Committee constituted by the Ministry. At the field level, the CCD Plan shall be implemented under the supervision of a Committee constituted by the State Government for the purpose.

The State Government implementing agencies will furnish a schedule of activities to be undertaken with the first and subsequent release of funds, and the time likely for their continuance or completion to enable effective project progress monitoring.

Ministry officials will undertake field monitoring and reviews.

## **V Implementing Agency**

a) The scheme will be implemented in accordance with aforesaid CCD Plan prepared by the State/UT through various agencies of the State Government/UT Administration like Integrated Tribal Development Projects (ITDPs)/Integrated Tribal Development Agencies (ITDAs), Tribal Research Institutes (TRIs), and also Non Governmental Organizations (NGOs). The State Government concerned will, however, be responsible for proper execution, implementation, supervision and coordination of the scheme, including identification of NGOs for the purpose.

b) The Ministry of Tribal Affairs can also draw up plans for the PTGs involving reputed National level bodies, including Industry Associations, and the concerned State Governments/Agencies.

## **VI Involvement of NGOs**

A The CCD plans of State Governments may indicate how, and which NGOs they would like to include in their PTG plan implementation. For this purpose, Non-Governmental Organizations eligible for assistance would mean:-

a) Any registered voluntary organization (VO) / non-governmental organization (NGO) engaged in the conduct and promotion of social welfare of the rural poor, especially the STs. The organization should have been registered for at least three years.

- b) Institutions or organizations set up by Government as autonomous bodies either under a statute or as a society registered under the Societies Registered Act, 1860.
- c) A Public Trust registered under any law for the time being in force. The trust must have been registered for at least three years.

B In addition to the above eligibility conditions, the following criteria would be kept in view while selecting the VOs/NGOs:

- a) Experience of at least three years in the relevant field.
- b) Aptitude and experience in welfare work pertaining to weaker sections.
- c) Financial viability of the organization and ability to continue the work for limited periods in absence of assistance from the Ministry.
- d) Good reputation and credentials.
- e) Capability to mobilize the community.
- f) Networking with other institutions for optimum utilization of resources allocated and assets created.
- g) Preference may be given to such VOs/NGOs who involve workers familiar with the language and socio-economic background of PTGs.

## VII **Pattern of funding**

It is a 100% Central Sector Scheme. The funds will be released to States/NGOs in one instalment in accordance with the annual programme proposed for a particular financial year in the CCD Plan. Funds in favour of NGOs will be released directly by the Ministry of Tribal Affairs, in accordance with CCD Plan, of the State Government, and transferred to the bank account of the NGOs.

## VIII **Examination and approval of the CCD Plans**

An Expert Committee will examine the CCD Plans submitted by State Governments/UT Administration. The constitution of the Expert Committee shall be as follows:

1. Secretary, M/o Tribal Affairs - Chairperson.
2. Joint Secretary concerned M/o Tribal Affairs - Co-Chairperson.
3. Adviser (BC&TD), Planning Commission
4. Director, National Commission for Scheduled Tribes
5. Expert from Anthropological Survey of India for PTGs
6. Director (SG-I & SG-II), M/o Tribal Affairs
7. Director/Deputy Secretary, Ministry of Health & Family Welfare dealing with National Rural Health Mission
8. Representative of the Ministry of Panchayati Raj
9. Director/Deputy Secretary (NGO) - Member-Secretary

Chairperson may co-opt any other officer(s)/non-official expert as member(s) as and when required. In the absence of the Chairperson, the co-chairperson will chair the meeting.

**IX Monitoring and Review of performance**

- (i) The implementation of the CCD Plan will be monitored by the officials of the Ministry and such independent agencies as may be appointed by the Ministry of Tribal Affairs for the purpose. The Ministry reserves the right to prescribe formats or guidelines for improving monitoring and progress, anytime.
- (ii) At the end of each financial year, the State Government/UT Administration shall submit a progress report in the format to be prescribed, to the Ministry of Tribal Affairs. This report will also include the works undertaken by the NGOs.
- (iii) There shall be a mid-term review of the CCD Plan after two years.
- (iv) The continuation of funding will entirely depend on the satisfactory progress made by the State Government/NGO in respect of annual programme indicated in CCD Plan for a particular year.
- (v) 2% of the budget of the scheme may be utilized for monitoring and management of the scheme.

**X Terms & Conditions**

1. The financial assistance as provided under the scheme shall only be utilized for the purpose it has been sanctioned i.e. for the welfare of the member of Primitive Tribal Groups (PTGs) only.
2. Further, in respect of NGOs, the grant-in-aid sanctioned under the aforesaid scheme is subject to the fulfillment of following conditions:
  - (i) that the organization which intends to receive the Grant-in-aid under the Scheme, will fulfill the eligibility criteria as specified in para VI of the scheme;
  - (ii) the grants can not be claimed as a matter of right. Its quantum and release would depend on the scope of the project. Continuance of the grants is subject to the satisfactory utilization of the earlier releases;
  - (iii) that the organization will confirm in writing to the effect, at the beginning of each financial year, that the conditions contained in this scheme and as revised from time to time for the implementation of this scheme are acceptable to it and that they are bound by it;
  - (iv) that the organization will also execute a Bond on Non-Judicial Stamp Paper of Rs.20 in favour of the President of India to the effect that it abides by terms and conditions attached to the grant as revised from time to time and that in case of its failure to abide by the same, it will refund to the Government the total Grant-in-aid sanctioned to it with interest accrued thereon, and shall also be liable for criminal action as per law;
  - (v) that the organization will make reservations for the Scheduled Castes and Scheduled Tribes, etc., in the posts/services under their control on the lines of the instructions issued by the Government of India and as amended from time to time;

- (vi) that the Ministry shall not be liable for any kind of payment to the temporary/regular employees appointed by the organization for running the project; No permanent staff will be appointed out of GOI funds.
- (vii) that the organization shall maintain a separate account in a nationalized/regular Bank in respect of this grant. All receipts and payments involving Rs.10,000/- and above of the grantee institution must be through cheques only. The grantee institutions are required to submit, at the time of seeking grant for continuation of the project, a copy of the bank pass book indicating all transactions made in connection with the running of the sanctioned project. The accounts will remain open for inspection by representatives/officers from the office of Comptroller and Auditor General of India, Government of India, or concerned State Government at any time. The organization shall have the accounts of the grant-in-aid audited either by Govt. Auditor or Chartered Accountant and supply a copy of the following audited accounts, together with Utilization Certificate, to the Ministry of Tribal Affairs latest by first week of July month every year:
  - a. the receipt and payment account of grant-in-aid in question for the year;
  - b. the income and expenditure accounts of grant-in-aid in question for the year;
  - c. the balance sheet, indicating assets and liabilities from grant-in-aid in question;
  - d. the utilization certificate in prescribed format as per General Financial Rules along with the item-wise break-up;
  - e. the audited accounts of the organization with auditor's report as a whole for the year.
- (viii) the organization shall submit performance-cum-achievement report (s) every six months on the project for which it received Grant-in-aid in the prescribed format;
- (ix) that the facilities to be extended with the help of the Grant-in-aid will be available for the welfare of all the PTGs;
- (x) the organization will not obtain grant for the same purpose/project from any other source, including the Government sources. In case, it receives grant for the same project from other sources also, the same will be intimated to Ministry of Tribal Affairs immediately after receipt with proper reference;
- (xi) the organization shall utilize the grant-in-aid for the purpose for which it is sanctioned and not divert Grant-in-aid or entrust the execution of the project for which Grant-in-aid is sanctioned, to another organization or institution;
- (xii) that if the Government is not satisfied with the progress of the project or considers that the guidelines of the scheme, terms & conditions of the sanction etc., are being violated it reserves the right to terminate the Grant-in-aid with immediate effect and also take such other actions as it deems fit with or without prior notice;
- (xiii) any unspent balance out of the grants released earlier shall be adjusted by the Ministry in the subsequent admissible grant due;

- (xiv) no assets acquired wholly or substantially out of this Grant-in-aid will be disposed of or encumbered and or otherwise utilized for the purpose other than that for which sanctioned;
- (xv) the organization shall maintain a register in the GFR (19) of permanent and semi-permanent assets acquired wholly or in part out of this Grant-in-aid. This register shall remain open for inspection to the officials from the Office of the Comptroller and Auditor General of India/Government of India/State Government/Union Territories. The register shall be maintained separately in respect of this grant and a copy thereof furnished to the Ministry, along with the Audited Accounts;
- (xvi) the release of the last instalment of the annual grant will be conditional upon the grantee institutions to provide reasonable evidence or proper utilization of instalment released earlier during the year;
- (xvii) the Voluntary Organizations should liaise with District Administration for convergence of other existing services for the welfare of PTGs. It should also maintain contact and seek cooperation of local Panchayati Raj Institutions. It should also have institutional arrangements for seeking community participation;
- (xviii) provisions of General Financial Rule 150(2) (a) would be applicable where the Voluntary Organization are being provided assistance for the prescribed amount;
- (xix) the organization shall prominently display boards at the project site indicating that the organization is running under the aegis of Ministry of Tribal Affairs, Government of India;
- (xx) the organization shall ensure annual inspection of the project, within the first quarter of the financial year in the prescribed format, by the District Collector/district authorities;
- (xxi) the purchase of non-recurring items i.e. furniture etc. should be made only from authorized dealers at competitive prices and subject to vouchers being produced for inspection;
- (xxii) that the organization shall ensure the quarterly check on the quality of food being provided (if applicable) by the State Health Department/Food Department;
- (xxiii) that the organization shall not charge any fees from the beneficiaries;
- (xxiv) in case of new projects, the organization shall intimate the Ministry and the State Welfare Department about the date of commencement of project and that should be within 15 days from the receipt of funds by the organization in their bank account;
- (xxv) that the organization shall not profess or promote any religious/communal/fundamentalist/divisive beliefs or doctrines with these grants;
- (xxvi) in the event of a Court case, the organization shall not be entitled to any grant-in-aid till the matter is pending in Court of Law; the Ministry shall not be responsible for any legal/intellectual/contractual disputes between the NGO and a third party. By accepting the grant, the recipient accepts this condition;
- (xxvii) for all disputes involving Ministry of Tribal Affairs with regard to release of grants, the jurisdiction of the Courts will be Delhi;

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(xxviii)the organization shall abide by all the aforesaid terms & conditions, guidelines of the scheme, provisions of GFRs, and any subsequent revision/changes therein.

Date  
Place

Signature of President/Secretary  
Full Name  
Designation  
Official Seal

**Annexure****PRIMITIVE TRIBAL GROUPS IDENTIFIED IN VARIOUS STATES/UT**

<b>States/UTs.</b>	<b>Name of P.T.G. Population</b>
Andhra Pradesh	1.Chenchu
	2.Bodo Gadaba
	3.Gutob Gadaba
	4.Dongria Khond
	5.Kutia Khond
	6.Kolam
	7.Konda Reddi
	8.Kondasavara
	9.Bondo Porja
	10.Khond Porja
	11.Parengi Porja
	12.Thoti
Bihar (Including Jharkhand)	13.Asur (Bihar and Jharkhand)
	14.Birhor (Bihar and Jharkhand)
	15.Birjia (Bihar and Jharkhand)
	16.Hill Kharia (Jharkhand)
	17.Korwa (Bihar and Jharkhand)
	18.Mal Paharia (Bihar and Jharkhand)
	19.Parhaiya (Bihar and Jharkhand)
	20.Sauria Paharia (Bihar and Jharkhand)
	21.Savar (Bihar and Jharkhand)
Gujarat	22.Kolgha
	23.Kathodi
	24.Kotwalia
	25.Padhar
	26.Siddi
Karnataka	27.Jenu Kuruba
	28.Koraga
Kerala	29.Cholanaikayan
	30.Kadar
	31.Kattunayakan
	32.Koraga
	33.Kurumba
Madhya Pradesh (including Chhattisgarh)	34.Abujh Maria (Chhattisgarh)
	35.Baiga (M.P. and Chhattisgarh)
	36.Bharia (M.P.)
	37.Birhor (Chhattisgarh)



	38.Hill Korwa (Chhattisgarh)
	39.Kamar (Chhattisgarh)
	40.Sahariya (M.P.)
Maharashtra	41.Katkari/Kathodi
	42.Kolam
	42.Maria Gond
Manipur	44.Maram Naga
Orissa	45.Chuktia Bhunjia
	46.Birhor
	47.Bondo
	48.Didayi
	49.Dongria Khond
	50.Juang
	51.Kharia
	52.Kutia Khond
	53.Lanjia Saura
	54.Lodha
	55.Mankirdia
	56.Paudi Bhuyan
	57.Saura
Rajasthan	58.Saharia
Tamil Nadu	59.Irular
	60.Kattunayakan
	61.Kota
	62.Korumba
	63.Paniyan
	64.Toda
Tripura	65.Riang
Uttar Pradesh (including Uttarakhand)	66.Buksa (U.P. and Uttarakhand)
	67.Raji (Uttarakhand)
West Bengal	68.Birhor
	69.Lodha
	70.Toto
Andaman & Nicobar Islands	71.Great Andamanese
	72.Jarawa
	73.Onge
	74.Sentinelese
	75.Shom Pen